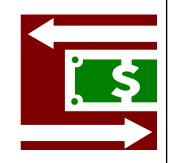
Capistrano Unified School District



CFD 90-2 (Talega)
Tax Levy Requirements and
Reductions as a Result of 2006
Bond Refinancing





Presented by Lori Raineri March 7, 2014

Tonight's Agenda

- Review of CFD 90-2 (Talega)
- Refinancing Savings Achieved in 2006
 - Satisfaction of Tax Reduction Requirement
- Mechanics of a Future Tax Reduction
- Recommended Next Steps



Analytical Process

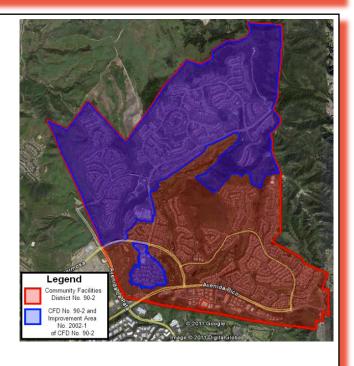
Reviewed over 1,700 pages of relevant documents



- Analyzed the CFD special taxes and debt service
- Prepared detailed memorandums regarding:
 - Satisfaction of Tax Reduction Requirement
 - Mechanics of a Future Tax Reduction
- The presentation tonight is a <u>summary</u> of the memorandums
 - Memorandums are available on the District website

CFD 90-2 (Talega)

- Formed in 1990
 - One-time tax at building permit
 - \$10 million of bonds authorized
- Amended in 1999
 - Annual tax
 - **Expires FY 2041-42**
 - \$50 million of bonds authorized
- Improvement Area added in 2002



Communit	Community Facilities District 90-2 (Talega)								
<u>Series</u>	Bond Structure	New Money <u>Issuance</u>	Refunding <u>Issuance</u>	Remaining Authorization \$50,000,000	Total Net <u>Debt Service</u>				
2001	CIBs	\$23,050,000	\$0	\$26,950,000	\$52,609,979				
2002	CIBs	\$17,605,000	\$0	\$9,345,000	\$42,521,519				
2006	CIBs	\$0	\$44,980,000	\$9,345,000	\$81,094,992				
	=	\$40,655,000	\$44,980,000						

2006 Refinancing

Board Resolution No. 0506-73 adopted April 24, 2006 contained the following paragraph in Section 3:

"In satisfaction of the requirements contained in Section 53364.2 of the Act, the Board hereby determines that any savings achieved through the issuance of the Bonds shall be used to reduce special taxes of the District, and such reductions shall be made in accordance with the Act."

✓ Was this directive accomplished?

Mello-Roos Community Facilities Act

- Section 53364.2 of the Act was <u>different</u> in 2006 than it is today, due to substantial amendments as of January 1, 2008.
- At the time of refinancing in 2006, the Section read as follows:

"Any savings achieved through the issuance of refunding bonds shall be used by the legislative body to reduce the special taxes which were levied to retire the bonds being refunded. At the time the legislative body makes a determination to issue the refunding bonds, it shall determine and cause to be made any reductions in the annual tax levy in the district, which reductions shall be made on a pro rata basis."

- ✓ This is a "gateway" statute.
- ✓ The language is challenging.

Legal Opinion

The District received a legal opinion from the law firm Stradling, Yocca, Carlson & Rauth dated July 8, 2006 that said:

"The bonds have been duly and validly authorized by the District and are legal, valid and binding..."

✓ The District was advised by legal counsel that it had complied with all legal requirements.

Possible Method for Achieving Savings

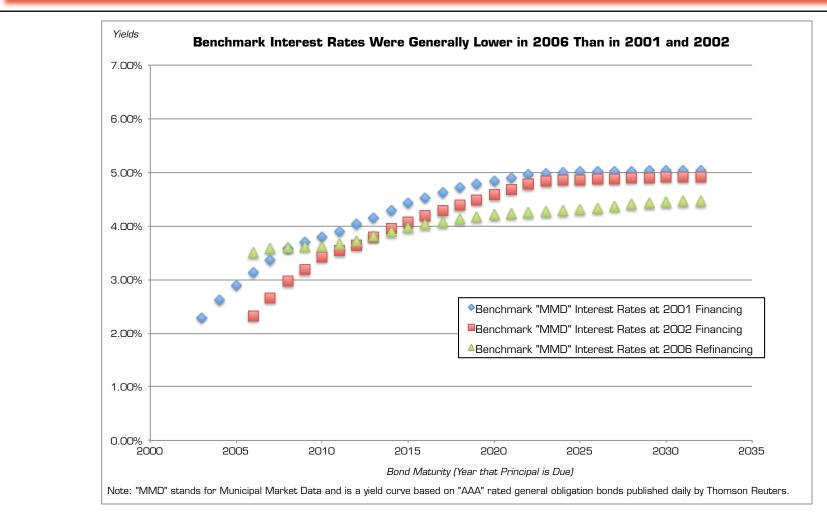
■ Board Resolution No. 0506-73 adopted April 24, 2006 contained the following paragraph in Section 6:

"The District bond authorization is hereby reduced by \$9,345,000 and the final term of the District special tax levy is shortened from fiscal year 2041-42 to fiscal year 2036-37, provided that, notwithstanding the foregoing, the District special tax term shall not be reduced, and the District special tax shall continue to be levied, for so long as the District special tax is needed to pay debt service on bonds of the District."

Hypothesis

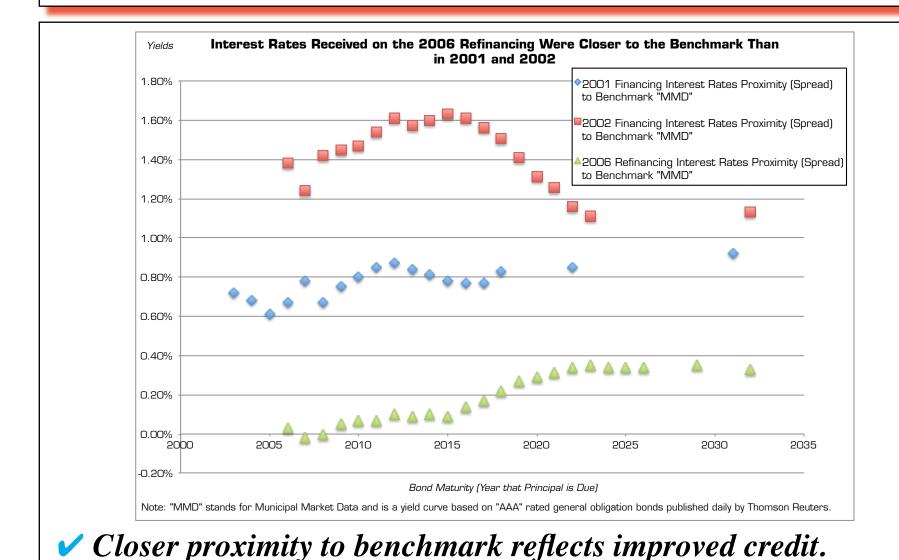
- Given that only future levies could be reduced, and
- Given that increase in credit quality (from unrated to "AAA-insured") was significant to achieving refinancing savings:
 - To receive an increase in credit quality required
 - » an increase in the debt service coverage ratio and
 - » retention of future potential to levy taxes at maximum.
 - Tax levy reductions had to be caused at time of refinancing.
 - Tax levy reductions had to be pro rata.
 - Reductions could not impair the "AAA" credit opportunity
 - The method chosen was to:
 - » Reduce future taxation by shortening term of tax AND
 - » Eliminate possibility of additional bonds by cancelling authority
- ✓ This hypothesis was tested mathematically.

Benchmark Rates Mostly Down by 2006

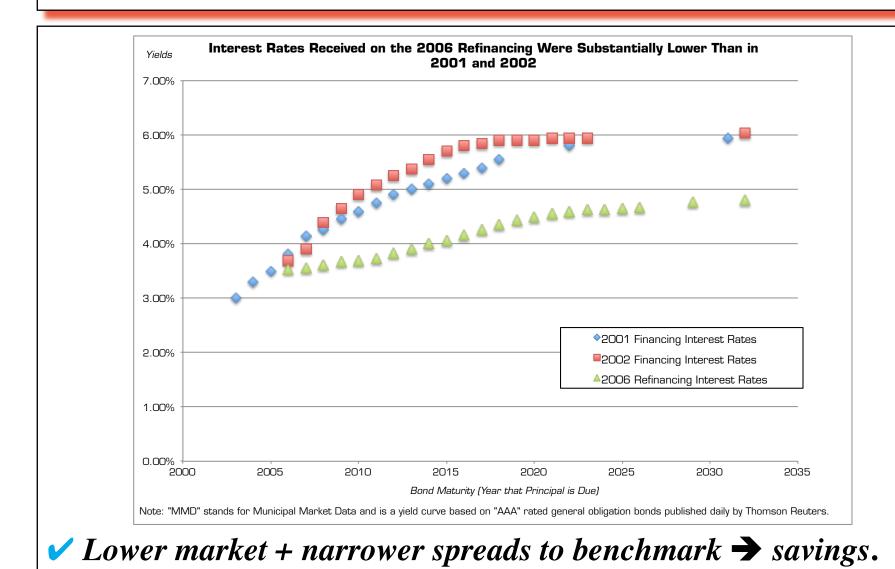


✓ Lower borrowing rates likely drove desire to refinance.

2006 Bonds Better Relative to Benchmark



2006 Bonds Have Significantly Lower Rates



Why Improved Credit?

CFD 90-2 (Talega)	2006 Debt Service		<u> </u>
	Projected	Combined Prior	Coverage Ratio
Year Ending	Special Taxes	Debt Service	Prior to Refinancing
Sep 1, 2006	\$2,304,702	\$2,465,574	93%
Sep 1, 2007	\$2,796,820	\$2,510,664	111%
Sep 1, 2008	\$2,852,757	\$2,563,316	111%
Sep 1, 2009	\$2,909,812	\$2,613,116	111%
Sep 1, 2010	\$2,968,008	\$2,664,726	111%
Sep 1, 2011	\$3,027,368	\$2,717,779	111%
Sep 1, 2012	\$3,087,916	\$2,771,779	111%
Sep 1, 2013	\$3,149,674	\$2,831,459	111%
Sep 1, 2014	\$3,212,668	\$2,886,109	111%
Sep 1, 2015	\$3,276,921	\$2,940,371	111%
Sep 1, 2016	\$3,342,459	\$3,004,184	111%
Sep 1, 2017	\$3,409,309	\$3,061,391	111%
Sep 1, 2018	\$3,477,495	\$3,122,051	111%
Sep 1, 2019	\$3,547,045	\$3,185,226	111%
Sep 1, 2020	\$3,617,985	\$3,250,364	111%
Sep 1, 2021	\$3,690,345	\$3,312,756	111%
Sep 1, 2022	\$3,764,152	\$3,382,263	111%
Sep 1, 2023	\$3,839,435	\$3,447,888	111%
Sep 1, 2024	\$3,916,224	\$3,516,550	111%
Sep 1, 2025	\$3,994,548	\$3,588,981	111%
Sep 1, 2026	\$4,074,439	\$3,660,156	111%
Sep 1, 2027	\$4,155,928	\$3,734,481	111%
Sep 1, 2028	\$4,239,047	\$3,806,063	111%
Sep 1, 2029	\$4,323,828	\$3,884,313	111% 111%
Sep 1, 2030	\$4,410,304 \$4,498,510	\$3,963,044 \$4,041,369	111%
Sep 1, 2031 Sep 1, 2032	\$4,498,510 \$4,588,480	\$4,041,369	111%
Sep 1, 2032 Sep 1, 2033	\$4,566,460 \$0	\$0	11170
oep 1, 2000 _	\$96,476,179	\$87,049,371	
=	Ψυυ, 470, 170	Ψυ7,υ4υ,υ71	:

CFD 90-2 (Talega)	a) 2006 Debt Service Coverage After Refinancing					
	Projected	Debt Service After	Coverage Ratio			
Year Ending	Special Taxes	Series 2006 Refi*	After Refinancing			
Sep 1, 2006	\$2,304,702	\$2,395,089	96%			
Sep 1, 2007	\$2,796,820	\$2,369,564	118%			
Sep 1, 2008	\$2,852,757	\$2,418,764	118%			
Sep 1, 2009	\$2,909,812	\$2,465,364	118%			
Sep 1, 2010	\$2,968,008	\$2,514,364	118%			
Sep 1, 2011	\$3,027,368	\$2,565,564	118%			
Sep 1, 2012	\$3,087,916	\$2,618,764	118%			
Sep 1, 2013	\$3,149,674	\$2,673,764	118%			
Sep 1, 2014	\$3,212,668	\$2,725,364	118%			
Sep 1, 2015	\$3,276,921	\$2,773,564	118%			
Sep 1, 2016	\$3,342,459	\$2,835,851	118%			
Sep 1, 2017	\$3,409,309	\$2,890,901	118%			
Sep 1, 2018	\$3,477,495	\$2,946,226	118%			
Sep 1, 2019	\$3,547,045	\$3,004,914	118%			
Sep 1, 2020	\$3,617,985	\$3,071,914	118%			
Sep 1, 2021	\$3,690,345	\$3,128,226	118%			
Sep 1, 2022	\$3,764,152	\$3,193,646	118%			
Sep 1, 2023	\$3,839,435	\$3,252,906	118%			
Sep 1, 2024	\$3,916,224	\$3,319,031	118%			
Sep 1, 2025	\$3,994,548	\$3,388,181	118%			
Sep 1, 2026	\$4,074,439	\$3,454,906	118%			
Sep 1, 2027	\$4,155,928	\$3,528,981	118%			
Sep 1, 2028	\$4,239,047	\$3,596,419	118%			
Sep 1, 2029	\$4,323,828	\$3,670,069	118%			
Sep 1, 2030	\$4,410,304	\$3,739,238	118%			
Sep 1, 2031	\$4,498,510	\$3,818,694	118%			
Sep 1, 2032	\$4,588,480	\$3,902,513	118%			
Sep 1, 2033 _	\$0	\$0				
=	\$96,476,179	\$82,262,779				



Savings from Refinancing was \$4.8 Million

CFD 90-2 (Talega	a) 2006 Refinancing S	Savings			
	Series 2001	Series 2002	Combined Prior	Debt Service After	Series 2006 Refi
Year Ending	Debt Service	Debt Service	Debt Service	Series 2006 Refi*	<u>Savings</u>
Sep 1, 2006	\$1,410,468	\$1,055,106	\$2,465,574	\$2,395,089	\$70,485
Sep 1, 2007	\$1,436,098	\$1,074,566	\$2,510,664	\$2,369,564	\$141,100
Sep 1, 2008	\$1,465,080	\$1,098,236	\$2,563,316	\$2,418,764	\$144,553
Sep 1, 2009	\$1,497,430	\$1,115,686	\$2,613,116	\$2,465,364	\$147,753
Sep 1, 2010	\$1,527,640	\$1,137,086	\$2,664,726	\$2,514,364	\$150,363
Sep 1, 2011	\$1,555,680	\$1,162,099	\$2,717,779	\$2,565,564	\$152,215
Sep 1, 2012	\$1,586,430	\$1,185,349	\$2,771,779	\$2,618,764	\$153,015
Sep 1, 2013	\$1,619,525	\$1,211,934	\$2,831,459	\$2,673,764	\$157,695
Sep 1, 2014	\$1,649,775	\$1,236,334	\$2,886,109	\$2,725,364	\$160,745
Sep 1, 2015	\$1,682,080	\$1,258,291	\$2,940,371	\$2,773,564	\$166,808
Sep 1, 2016	\$1,716,080	\$1,288,104	\$3,004,184	\$2,835,851	\$168,333
Sep 1, 2017	\$1,751,400	\$1,309,991	\$3,061,391	\$2,890,901	\$170,490
Sep 1, 2018	\$1,787,650	\$1,334,401	\$3,122,051	\$2,946,226	\$175,825
Sep 1, 2019	\$1,824,425	\$1,360,801	\$3,185,226	\$3,004,914	\$180,313
Sep 1, 2020	\$1,861,113	\$1,389,251	\$3,250,364	\$3,071,914	\$178,450
Sep 1, 2021	\$1,898,300	\$1,414,456	\$3,312,756	\$3,128,226	\$184,530
Sep 1, 2022	\$1,935,706	\$1,446,556	\$3,382,263	\$3,193,646	\$188,616
Sep 1, 2023	\$1,973,050	\$1,474,838	\$3,447,888	\$3,252,906	\$194,981
Sep 1, 2024	\$2,012,250	\$1,504,300	\$3,516,550	\$3,319,031	\$197,519
Sep 1, 2025	\$2,055,281	\$1,533,700	\$3,588,981	\$3,388,181	\$200,800
Sep 1, 2026	\$2,096,556	\$1,563,600	\$3,660,156	\$3,454,906	\$205,250
Sep 1, 2027	\$2,135,781	\$1,598,700	\$3,734,481	\$3,528,981	\$205,500
Sep 1, 2028	\$2,177,663	\$1,628,400	\$3,806,063	\$3,596,419	\$209,644
Sep 1, 2029	\$2,221,613	\$1,662,700	\$3,884,313	\$3,670,069	\$214,244
Sep 1, 2030	\$2,267,044	\$1,696,000	\$3,963,044	\$3,739,238	\$223,806
Sep 1, 2031	\$2,313,369	\$1,728,000	\$4,041,369	\$3,818,694	\$222,675
Sep 1, 2032	\$0	\$4,123,400	\$4,123,400	\$3,902,513	\$220,888
Sep 1, 2033	\$0	\$0	\$0	\$0	\$0
	\$47,457,485	\$39,591,886	\$87,049,371	\$82,262,779	\$4,786,593

^{*2005-06} payment includes both refinancing debt service due 9/1/06 and prior bonds debt service due 3/1/06. Totalling of debt service is only for years shown (beginning 2005-06).

The Board Took 2 Actions to Reduce Taxes

- Reduce future taxation by shortening term of tax
 - This saved \$26.9 million

CFD 90-2 (Talega) Special Tax Savings	
As Estimated at Time of 2006 Refinancing	g

Year Ending	Savings
Sep 1, 2038	\$5,167,374
Sep 1, 2039	\$5,270,721
Sep 1, 2040	\$5,376,136
Sep 1, 2041	\$5,483,658
Sep 1, 2042	\$5,593,332
	\$26,891,220

*At time of Series 2006 Refinancing, special taxes were assumed to increase 2% annually with no additional development beyond permits issued as of March 1, 2006 per Official Statement. For Years Ending September 1, 2038 through September 1, 2042, the assumed increase of 2% annually was extended.

- Eliminated possibility of additional bonds
 - \$9,345,000 in cancelled principal
 - \$14.0 to \$18.7 million in estimated total debt service

Each Board Action Saved > \$4.8 Million

CFD 90-2 Estima	ated Taxpayer S	avings		
Series 2006 Refinancing <u>Savings</u> \$4,786,593	<i>Bonds</i> <i><u>Cancelled</u> \$9,345,000</i>	Low Estimate of Debt Service Savings(1) \$14,017,500	High Estimate of Debt Service <u>Savings(2)</u> \$18,690,000	Estimated Special Tax Savings(3) \$26,891,220
Ratio of Taxpayer Savings to Debt Service Savings	r 1.95	2.93	3.90	5.62
Notes: (1) Based on bol (2) Based on bol (3) As estimated	nds cancelled ar	nd debt service r		

✓ The Board's action at the time of refinancing to reduce remaining bond authorization to \$0 and shorten term of tax by 5 years saved well in excess of the \$4.8 million of debt service savings from refinancing.

Conclusion

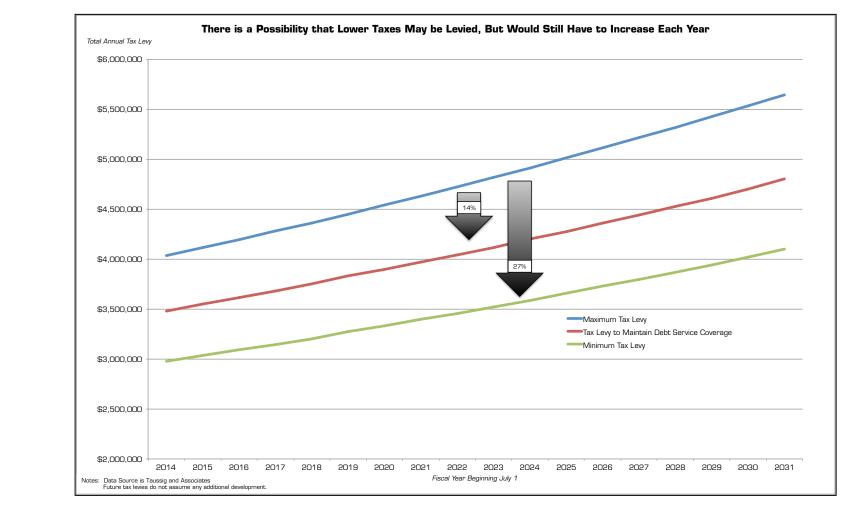
The District satisfied the tax reduction requirement at the time.

The District can now consider levying taxes in the future at a level sufficient to comply with bond covenants rather than the maximum.

Let's look at the mechanics of reducing future tax levies.



Taxes Could be Levied Lower than the Max.



However, caution is advised given legal complexity.

Levy of Special Tax Related to Bonds

- The Bond Indenture states on page 34:
- "... the District covenants to levy the Special Tax in an amount sufficient, together with other amounts on deposit in the Special Tax Fund and deemed available for such purpose, to pay (1) the principal (including Sinking Fund Payments) of and interest on the bonds when due, (2) to the extent permitted by law, the Administrative Expenses, and (3) any amounts required to replenish the Reserve Account..."
- ✓ The <u>annual tax levy</u> needs to be sufficient, not maximum.
- ✓ There are also bond covenants that the District will not reduce the maximum tax.

Bond Indenture Covenants re: Max Tax

From Page 36:

- -"... the District hereby does covenant, that it will take no action that would discontinue or cause the discontinuance of the Special Tax levy or the District's authority to levy the Special Tax, including the initiation of proceedings to reduce the maximum Special Tax rates for the District."
- -"... Covenants to Defend. The District covenants that in the event that any initiative is adopted ... which purports to reduce the maximum Special Tax ... or to limit the power of the District to levy the Special Taxes ... it will commence and pursue legal action in order to preserve its ability to comply with such covenants."

Taxes Required for More Than Bonds?

■ The Amended and Restated Rate and Method of Apportionment states:

"Special Tax Requirement" means that amount required in any Fiscal Year for CFD No. 90-2 to: (i) pay debt service on all Outstanding Bonds; (ii) pay periodic costs on the Bonds, including but not limited to, credit enhancement and rebate payments on the Bonds; (iii) pay reasonable Administrative Expenses; (iv) pay any amounts required to establish or replenish any reserve funds for all Outstanding Bonds; (v) pay directly for construction of CFD No. 90-2 facilities eligible under the Act to the extent that the inclusion of such amount does not increase the Special Tax levy on Undeveloped Property or Undeveloped Non-Residential Property; and (vi) pay for reasonably anticipated delinquent Special Taxes based on the delinquency rate for Special Taxes levied in the previous Fiscal Year; (vii) less a credit for funds available to reduce the annual Special Tax levy, as determined by the CFD Administrator pursuant to the Indenture

✓ We recommend the District obtain a legal opinion determining whether there is an obligation to use all possible resources to complete the eligible facilities projects.

Possible Claims?

The Amendment No. 1 To Mitigation Agreement states:

"... the Purchase Price therefor shall be payable solely from CFD No. 90-2 Bond proceeds and 50% of Surplus Special Taxes, if any, which may be available therefor pursuant to the terms of this Section... The parties hereto agree that when the District is no longer permitted to levy special taxes any obligation hereunder, including without limitation the obligation to pay the Purchase Price, shall terminate."

✓ We recommend the District obtain a legal opinion determining twhether there are possible claims by the party to this contract (Talega Associates) or its successors.

How Much Can Tax Levies Be Reduced?

Two approaches

- reduce taxation to the <u>minimum level of sufficiency</u> each year when taxes are levied.
- Because the 2006 bonds were issued with AAA-insured rating and there was a projection of debt service coverage through maturity, it seems like sufficiency should include maintaining the debt service coverage at the initial level.

✓ We recommend the District obtain a legal opinion addressing whether there is legal exposure stemming from past disclosures to the bond market.

Sufficiency with Debt Service Coverage

						Debt Service
	Annual	Administrative				Coverage
Fiscal Year	Debt Service	Expenses	<u>Subtotal</u>	Pay-As-You-Go	<u>Total Levy</u>	(Total Levy ÷ Gross D.S.)
2006 -07	\$2,369,564	\$208,748	\$2,578,312	\$332,526	\$2,910,838	123%
2007 -08	\$2,418,764	\$197,727	\$2,616,491	\$620,675	\$3,237,166	134%
2008 -09	\$2,465,364	\$10,426	\$2,475,790	\$994,638	\$3,470,428	141%
2009 -10	\$2,514,364	\$198,752	\$2,713,116	\$865,783	\$3,578,899	142%
2010 -11	\$2,565,564	\$199,092	\$2,764,656	\$927,550	\$3,692,206	144%
2011 -12	\$2,618,764	\$199,363	\$2,818,127	\$964,583	\$3,782,710	144%
2012 -13	\$2,673,764	\$105,638	\$2,779,402	\$1,095,050	\$3,874,452	145%
2013 -14	\$2,725,364	\$105,870	\$2,831,234	\$1,120,450	\$3,951,684	145 %
2014 -15	\$2,773,564	\$199,870	\$2,973,434	\$505,484	\$3,478,918	125% الله 125%
2015 -16	\$2,835,851	\$199,870	\$3,035,721	\$516,073	\$3,551,794	125%
2016 -17	\$2,890,901	\$199,870	\$3,090,771	\$525,431	\$3,616,202	125%
2017 -18	\$2,946,226	\$199,870	\$3,146,096	\$534,836	\$3,680,933	125%
2018 -19	\$3,004,914	\$199,870	\$3,204,784	\$544,813	\$3,749,597	125%
2019 -20	\$3,071,914	\$199,870	\$3,271,784	\$556,203	\$3,827,987	125%
2020 -21	\$3,128,226	\$199,870	\$3,328,096	\$565,776	\$3,893,873	124%
2021 -22	\$3,193,646	\$199,870	\$3,393,516	\$576,898	\$3,970,414	124%
2022 -23	\$3,252,906	\$199,870	\$3,452,776	\$586,972	\$4,039,748	124%
2023 -24	\$3,319,031	\$199,870	\$3,518,901	\$598,213	\$4,117,114	124%
2024 -25	\$3,388,181	\$199,870	\$3,588,051	\$609,969	\$4,198,020	124%
2025 -26	\$3,454,906	\$199,870	\$3,654,776	\$621,312	\$4,276,088	124%
2026 -27	\$3,528,981	\$199,870	\$3,728,851	\$633,905	\$4,362,756	124%
2027 -28	\$3,596,419	\$199,870	\$3,796,289	\$645,369	\$4,441,658	124%
2028 -29	\$3,670,069	\$199,870	\$3,869,939	\$657,890	\$4,527,828	123%
2029 -30	+-,,	\$199,870	\$3,939,108	\$669,648	\$4,608,756	123%
2030 -31	\$3,818,694	\$199,870	\$4,018,564	\$683,156	\$4,701,720	123%
2031 -32		\$199,870	\$4,102,383	\$697,405	\$4,799,788	. 123%
	\$79,867,692	\$4,823,276	\$84,690,968	\$17,650,608	\$102,341,576	-

Data source: Taussig and Associates, Projection Based on Maintaining DSC at Level Similar to 2006 Projection Actual

Such a Reduction Ranges from 14% to 15%

As a starting place, below is the tax levy if the coverage ratio was maintained at approximately the same level as what actually occurred in FY 2006-07:

Comparison	Comparison of DSC Maintenance and Maximum Tax Levies							
	Tax Levy	Maximum						
	w/Maintenance	Tax	Dollar	%				
<u>Fiscal Year</u>	of DSC	<u>Levy</u>	Difference	<u>Difference</u>				
2014 -15	\$3,478,918	\$4,030,717	(\$551,800)	-13.69%				
2015 -16	\$3,551,794	\$4,111,332	(\$559,538)	-13.61%				
2016 -17	\$3,616,202	\$4,193,558	(\$577,356)	-13.77%				
2017 -18	\$3,680,933	\$4,277,430	(\$596,497)	-13.95%				
2018 -19	\$3,749,597	\$4,362,978	(\$613,381)	-14.06%				
2019 -20	\$3,827,987	\$4,450,238	(\$622,251)	-13.98%				
2020 -21	\$3,893,873	\$4,539,242	(\$645,370)	-14.22%				
2021 -22	\$3,970,414	\$4,630,027	(\$659,613)	-14.25%				
2022 -23	\$4,039,748	\$4,722,628	(\$682,880)	-14.46%				
2023 -24	\$4,117,114	\$4,817,080	(\$699,966)	-14.53%				
2024 -25	\$4,198,020	\$4,913,422	(\$715,402)	-14.56%				
2025 -26	\$4,276,088	\$5,011,690	(\$735,602)	-14.68%				
2026 -27	\$4,362,756	\$5,111,924	(\$749,168)	-14.66%				
2027 -28	\$4,441,658	\$5,214,163	(\$772,505)	-14.82%				
2028 -29	\$4,527,828	\$5,318,446	(\$790,618)	-14.87%				
2029 -30	\$4,608,756	\$5,424,815	(\$816,059)	-15.04%				
2030 -31	\$4,701,720	\$5,533,311	(\$831,592)	-15.03%				
2031 -32	\$4,799,788	\$5,643,977	(\$844,190)	-14.96%				
	\$102,341,576	\$114,805,363	(\$12,463,787)					
Data course: Taussig and Associates								
Data source: Taussig and Associates								

How Reduction Would Appear on Tax Bill

- Tax bill for a home in CFD 90-2 paying the median CFD 90-2 tax of \$1,142.83:
- Total property taxes for this home are \$11,057.16.
- 10% reduction in CFD 90-2 property tax = \$114.28 savings (savings is 1.03% of total taxes)
- 15% reduction in CFD 90-2 property tax = \$171.42 savings (savings is 1.55% of total taxes)



Recommended Next Steps



- Obtain a legal opinion to address 3 questions:
 - Is there an obligation to use all possible resources to complete all feasible facilities projects or to meet the standard of service described in the 1999 amendment?
 - Is there any possible claim to CFD 90-2 taxes other than those used to pay costs related to the 2006 bonds, CFD administrative costs or authorized facilities expenditures?
 - Is there any exposure from differences in past disclosure to investors (or the bond insurer) if the District levies taxes at less than the maximum?
- If the Board would like to proceed with reducing tax levies, we recommend maintaining a coverage ratio at least consistent with what occurred in FY 2006-07.
 - This would result in a 14% 15% reduction each year.

Questions

