

## CAPISTRANO UNIFIED SCHOOL DISTRICT COMMUNITY FACILITIES DISTRICT NO. 2005-1 (WHISPERING HILLS)

August 5, 2013

Public Finance Public Private Partnerships Urban Economics

#### Newport Beach

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## ADMINISTRATION REPORT FISCAL YEAR 2013-2014

## CAPISTRANO UNIFIED SCHOOL DISTRICT COMMUNITY FACILITIES DISTRICT NO. 2005-1

**Prepared for** 

**CAPISTRANO UNIFIED SCHOOL DISTRICT** 33122 Valle Road San Juan Capistrano, California 92675

#### **Prepared by**

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## Introduction

This report provides an analysis of the financial and administrative obligations of Community Facilities District No. 2005-1 ("CFD No. 2005-1") of the Capistrano Unified School District (the "School District").

CFD No. 2005-1 is a legally constituted governmental entity established under the Mello-Roos Community Facilities Act of 1982 (the "Act"), as amended. The Act provides an alternative method for the financing of certain public capital facilities and services. Specifically, CFD No. 2005-1 is authorized to issue up to \$30,000,000 in bonds. To date, no bonds have been issued. In calculating the Annual Special Tax levy for Fiscal Year 2013-2014, the Report describes (i) the financial obligation of Fiscal Year 2013-2014 and (ii) the amount of new development which has occurred within the boundaries of the CFD.

A map showing the property in CFD No. 2005-1 is included in Exhibit A.

This report is organized into the following sections:

#### Section I

Section I provides (i) a description of the Special Tax classifications and (ii) an update of the development activity occurring within CFD No. 2005-1.

#### Section II

Section II analyzes the fiscal year 2012-2013 special tax levy.

#### Section III

Section III determines the financial obligations of CFD No. 2005-1 for fiscal year 2013-2014.

#### Section IV

Section IV reviews the methodology used to apportion the special tax requirement between Developed Property and Undeveloped Property. A table of the 2013-2014 special taxes for each classification of property is included.

# I. Special Tax Classifications and Development Update

## **Special Tax Classifications**

The methodology employed to calculate and apportion the special tax is contained in a document entitled the Amended and Restated Rate and Method of Apportionment of the Special Tax. The Amended and Restated Rate and Method of Apportionment defines five categories of taxable property, namely "Developed Property," "Taxable Property Owner Association Property," "Taxable Public Property," "Taxable Religious Property," and "Undeveloped Property." The category of Developed Property is in turn divided into nine separate rate classifications which vary with land use (e.g., residential and non-residential) and dwelling unit type and size for residential development. A table of the Developed Property classifications is shown below.

Class	Land Use	Square Footage
1	Custom Lot Property	Not Applicable
2	Residential Property	Greater than 4,600 s.f.
3	Residential Property	4,301 - 4,600 s.f.
4	Residential Property	3,901 - 4,300 s.f.
5	Residential Property	3,701 - 3,900 s.f.
6	Residential Property	3,401 - 3,700 s.f.
7	Residential Property	2,901 - 3,400 s.f.
8	Residential Property	2,900 s.f. or Less
9	Non-Residential Property	Not Applicable

### Community Facilities District No. 2005-1 Developed Property Classifications

Developed Property is generally distinguished from Undeveloped Property by the issuance of a building permit. However, custom lots (designated as lots 141 through 155 of tract 16634) are considered Developed Property when escrow has closed to an owner other than Rancho San Juan Development LLC or a building permit has been issued for such property. Specifically, property for which a building permit was issued or for which escrow has closed to an owner other than Rancho San Juan Development LLC, as applicable, prior to January 1 will be classified as Developed Property in the following fiscal year. For example, all property in CFD No. 2005-1 for which building permits were issued or custom lots for which escrow has closed to an owner other than Rancho San Juan Development LLC prior to January 1, 2013 will be classified as Developed Property in fiscal year 2013-2014. Hence, the development research discussed below focuses on the period ending January 1, 2013.

## **Development Update**

CFD No. 2005-1 encompasses approximately 272 gross acres of land in the Capistrano Unified School District. Of this acreage, approximately 60 acres are expected to be developed into uses subject to a Mello-Roos special tax levy. At buildout, the property within CFD No. 2005-1 is anticipated to include approximately 15 custom lots and 140 additional single-family residential units.

Background research was conducted to determine the amount and type of development activity that occurred during the previous fiscal year. Review of the City of San Juan Capistrano's building permit records indicated that prior to January 1, 2013, building permits for 64 residential units had been issued within CFD No. 2005-1. According to the Orange County Assessor, as of January 1, 2013, all of the custom lots were still owned by Rancho San Juan Development LLC. A total of 36.61 gross acres in the district are considered Undeveloped Property.

The table below lists the aggregate amount of Developed Property by special tax classification.

Class	Land Use	Square Footage	Number of Units/Acres
1	Custom Lot Property	Not Applicable	0 Units
2	Residential Property	Greater than 4,600 s.f.	0 Units
3	Residential Property	4,301 - 4,600 s.f.	0 Units
4	Residential Property	3,901 - 4,300 s.f.	0 Units
5	Residential Property	3,701 - 3,900 s.f.	20 Units
6	Residential Property	3,401 - 3,700 s.f.	24 Units
7	Residential Property	2,901 - 3,400 s.f.	10 Units
8	Residential Property	2,900 s.f. or Less	10 Units
9	Non-Residential Property	Not Applicable	0.00 Acres

#### Community Facilities District No. 2005-1 Cumulative Developed Property

## II. Fiscal Year 2012-2013 Special Tax Levy

The special tax levy for CFD No. 2004-1 for fiscal year 2012-2013 equaled \$21,142. As of July 18, 2013, all \$21,142 in special taxes had been collected by the County.

# III. Fiscal Year 2013-2014 Special Tax Requirement

Since bonds have not yet been issued for CFD No. 2005-1, the Assigned Special Tax is levied on Developed Property to pay for the direct construction funding for facilities eligible to be financed by CFD No. 2005-1 and annual administrative expenses as provided for by the First Amended and Restated Rate and Method of Apportionment for CFD No. 2005-1.

The total fiscal year 2013-2014 special tax requirement is equal to \$455,512. Of this amount, \$405,512 is budgeted for the direct construction of eligible facilities and \$50,000 is budgeted for annual administrative expenses.

# IV. Method of Apportionment

## Maximum Special Taxes

The amount of special taxes that CFD No. 2005-1 may levy is strictly limited by the maximum special taxes set forth in the First Amended and Restated Rate and Method of Apportionment. The initial assigned special taxes for each classification of Developed Property are specified in Table 1 of Section C of the Amended and Restated Rate and Method of Apportionment<sup>1</sup>. These special taxes escalate by two percent each fiscal year.

## **Apportionment of Special Taxes**

The special tax that is apportioned to each parcel is determined through the application of Section D of the First Amended and Restated Rate and Method of Apportionment. Section D apportions the special tax requirement in four steps which prioritize the order in which Developed Property and Undeveloped Property are taxed.

The first step states that the special tax shall be levied against each parcel of Developed Property at 100 percent of the assigned special tax. If the special taxes raised pursuant to the first step are less than the special tax requirement, then the second step is applied. The second step states that the special tax shall be levied against all parcels of Undeveloped Property at up to 100 percent of the applicable maximum special tax per acre.

The third and fourth steps are designed to accommodate changes in land use and are intended to be used only as a last resort. Since actual land uses have not substantially deviated from the original projections, these steps are not necessary.

Application of the maximum special taxes under the first step generates special tax revenues of \$455,512 from Developed Property.

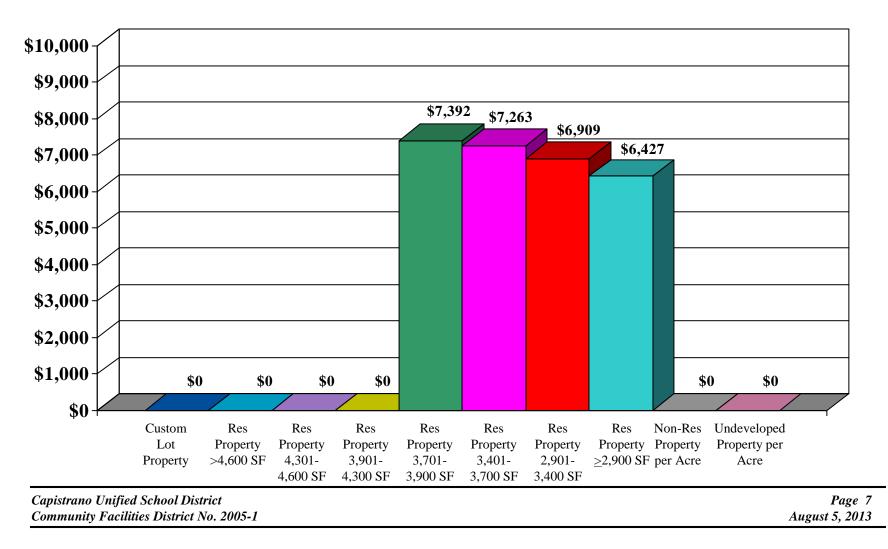
The fiscal year 2013-2014 special taxes for each classification of Developed Property are shown graphically on the following page and in Exhibit B. The Special Tax Roll which lists the actual special tax levied against each parcel of Developed Property is shown in Exhibit C.

taussig-client/CAPO.USD/CFD05\_1.ADM/13\_14/20051\_ADM.doc

<sup>1</sup> Technically, Section C states that the maximum special tax for a parcel of Developed Property is equal to the greater of (i) the "Backup Special Tax" or (ii) the Assigned Special Tax. In this report, all discussion of maximum tax rates for Developed Property focuses on the Assigned Special Tax.

# Capistrano Unified School District Community Facilities District No. 2005-1

## Fiscal Year 2013-2014 Special Tax Levy



# **EXHIBIT** A

# CFD No. 2005-1 of the Capistrano Unified School District

**Boundary Map** 

# Capistrano Unified School District Community Facilities District No. 2005-1

© 2012 Google

Imagery Date: 3/7/2011 🧶 1994 33°29'53'30" N 117°37'27'31" W elev 527 ft

Eye alt 4756 ft

Google

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## **EXHIBIT B**

# CFD No. 2005-1 of the Capistrano Unified School District

Special Taxes Fiscal Year 2013-2014

## EXHIBIT B

## Community Facilities District No. 2005-1 Fiscal Year 2013-2014 Special Taxes

Land Use Class	Land Use	Square Footage	FY 2013-2014 Maximum Special Tax	FY 2013-2014 Actual Special Tax
1	Custom Lot Property	Not Applicable	\$14,463.64 per unit	\$0.00 per unit
2	Residential Property	Greater than 4,600 s.f.	\$8,952.64 per unit	\$0.00 per unit
3	Residential Property	4,301 - 4,600 s.f.	\$8,172.34 per unit	\$0.00 per unit
4	Residential Property	3,901 - 4,300 s.f.	\$7,946.58 per unit	\$0.00 per unit
5	Residential Property	3,701 - 3,900 s.f.	\$7,392.04 per unit	\$7,392.04 per unit
6	Residential Property	3,401 - 3,700 s.f.	\$7,263.03 per unit	\$7,263.03 per unit
7	Residential Property	2,901 - 3,400 s.f.	\$6,909.30 per unit	\$6,909.30 per unit
8	Residential Property	2,900 s.f. or Less	\$6,426.55 per unit	\$6,426.55 per unit
9	Non-Residential Property	Not Applicable	\$21,848.40 per acre	\$0.00 per acre
NA	Undeveloped Property (per acre)	Not Applicable	\$22,352.99 per acre	\$0.00 per acre

# **EXHIBIT C**

CFD No. 2005-1 of the Capistrano Unified School District

> Special Tax Roll Fiscal Year 2013-2014

#### Exhibit C

#### CFD No. 2005-1 of the Capistrano Unified School District

Assessor's Parcel Number	FY 2013-2014 Special Tax
664-252-01	\$7,392.04
664-252-02	\$6,426.55
664-252-03	\$6,909.30
664-252-04	\$7,392.04
664-252-05	\$6,909.30
664-252-06	\$6,426.55
664-252-07	\$7,263.03
664-252-08	\$6,909.30
664-252-09	\$6,426.55
664-252-10	\$7,392.04
664-252-13	\$7,263.03
664-252-14	\$7,392.04
664-252-15	\$6,909.30
664-252-16	\$7,392.04
664-252-17	\$7,263.03
664-252-18	\$6,426.55
664-252-19	\$7,263.03
664-252-20	\$7,392.04
664-252-21	\$6,909.30
664-252-22	\$7,392.04
664-252-27	\$7,392.04
664-252-28	\$7,263.03
664-252-29	\$6,426.55
664-252-30	\$7,263.03
664-252-31	\$7,392.04
664-252-32	\$7,263.03
664-252-33	\$6,426.55
664-252-34	\$7,263.03
664-252-35	\$7,263.03
664-252-36	\$6,909.30
664-252-37	\$7,392.04
664-252-38	\$7,263.03
664-253-01	\$7,392.04
664-253-02	\$6,426.55
664-253-03 664-253-04	\$7,263.03 \$6,000.20
	\$6,909.30 \$7,202.04
664-253-05 664-253-06	\$7,392.04 \$7,263.03
664-253-07	\$7,263.03 \$7,392.04
664-253-07	
664-253-09	\$7,392.04 \$7,263.03
664-253-10	\$7,263.03
664-253-11	\$7,263.03
004-233-11	\$7,203.03

#### Exhibit C

#### CFD No. 2005-1 of the Capistrano Unified School District

Assessor's Parcel Number	FY 2013-2014 Special Tax
664-253-12	\$7,392.04
664-253-13	\$6,426.55
664-253-14	\$7,263.03
664-253-15	\$7,392.04
664-253-24	\$7,263.03
664-253-25	\$7,263.03
664-253-26	\$7,263.03
664-253-27	\$7,392.04
664-253-28	\$6,909.30
664-253-29	\$7,263.03
664-253-30	\$7,263.03
664-253-31	\$6,426.55
664-253-32	\$7,263.03
664-253-33	\$7,392.04
664-253-34	\$6,909.30
664-253-35	\$7,263.03
664-254-01	\$7,392.04
664-255-09	\$7,392.04
664-255-10	\$6,426.55
664-255-11	\$6,909.30
664-255-12	\$7,263.03

Total FY 2013-2014 Special Tax Levy

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$455,512.02
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**Total Number of Parcels Taxed** 

64